



Community and Government Services

COMMISSIONER'S LAND LEASE PRICING POLICY

PREAMBLE

The Government of Nunavut (GN) shall price Commissioner's land for lease or other disposition.

PRINCIPLES

This policy is based on the following principles:

- Lot lease pricing should recover development costs in a timely manner and where the municipal corporation administers land, pricing shall follow the land administration by-law.
- Lot lease pricing should not disrupt existing markets for lots.
- Lot lease pricing for Commissioner's Land should be coordinated with, and complement, the pricing of municipally owned lots.
- Lot lease pricing should be easily understood, fair and consistent.
- Lessees should be able to acquire equity (value) in lots.
- Methods of disposing of vacant land should discourage speculation and be consistent with the respective municipal corporation Land Administration By-law.
- Municipal Corporations shall collect all lease rentals on Commissioner's Lands within the Municipal Boundary when an Administration Agreement has been agreed to.
- Municipal Corporation shall collect all lease rentals on Untitled Municipal Lands that are administered by the Commissioner.

SCOPE

This policy applies to the lease, or other disposition of Commissioner's Lands administered by CGS.

DEFINITIONS

Commissioner's Lands

Commissioner's land as defined in section 49 of the Nunavut Act (Canada). For the purpose of this policy, there are five types of Commissioner's lands:

- (a) Any land within the 100 Foot Strip along the seacoast, navigable rivers and lakes from the ordinary high water mark, unless fee simple title or a reserve has been issued to another entity.
- (b) Lots on the Inventory of Government and Crown Agency Lands selected by the Government of the Northwest Territories and its agencies, as per the NLCA Article 14 Section 14.1.1 (b)(iii). (Otherwise known as the Government Exemption List);
- (c) Block Land Transfer lands outside municipal boundary;
- (d) Lots that have fee simple title issued to the Commissioner;
- (e) Untitled Land within the municipal boundary excluding Federal Lands.

Development Costs

For the purposes of this policy, costs considered eligible in developing land, including but not limited to the following:

- (a) Planning and engineering design & studies
- (b) salaries and benefits of municipal land administrators;
- (c) project management;
- (d) street furniture;
- (e) road construction;
- (f) culverts and drainage works;
- (g) sidewalks;
- (h) fill required to provide positive drainage;
- (i) parks and recreational spaces;
- (j) piped water and sewer lines;
- (k) street names and signage;
- (l) electrical distribution lines (and power poles);
- (m) lighting;
- (n) legal surveys;
- (o) telephone services and communication services;
- (p) land acquisition and/or disposal costs; and
- (q) financing and interest charges.

Equity Lease

A lease of Commissioner's land for which the lessee's annual payments (excluding interest) accumulate as principal towards eventual full payment of the lot lease price, which is fixed during the term of the contract.

Existing Contracts

For the purposes of this policy, a lease or other land contract, including an application for same, made prior to December 31, 2016, including superseding and renewal of occupation.

Government Users

Includes departments of the Government of Canada and the GN, crown corporations, boards, agencies and any of their agents.

Lot

A parcel of developed land, duly described by the Deputy Minister of CGS, or legally surveyed, for the purpose of lease or other disposition.

Lot Lease Price

The total value assigned to a lot as calculated by this policy.

Municipal Corporation

A community governing body incorporated under the *Cities, Towns and Villages Act*, or the *Hamlets Act*.

Municipal Programs and Services

Those programs and services normally provided by community governments, including the provision of water; collection, treatment and disposal of sewage and garbage; fire protection; road maintenance; recreation; by-law enforcement; land use control and community planning. This may also include land administration, borrowing and the collection of property taxes.

New Contracts

For the purposes of this policy, a lease or other land contract applied for on or after December 31, 2016.

Non-Profit Users

For the purposes of this policy, churches and charitable organizations.

Site Specific Factors

Factors which may be used, where applicable, to add or subtract up to 25 percent of the development costs of new or existing lots, and may include:

- (a) size of land parcel;
- (b) site conditions (slope & grade level, amount of granular material, etc.);
- (c) desirability of location (e.g., river, stream or lake, vistas, etc.);
- (d) adjacent land uses; and
- (e) proposed land use (affordable housing).

However, adjustments to lot lease prices may not result in higher total development costs for a particular land development area.

Standard Lease

A lease of Commissioner's land for which the lessee's annual payments do not accumulate equity, unless provisions exist in the relevant Community Land Administration By-Law allowed for conversion to an equity lease.

ROLES AND RESPONSIBILITIES

1. Minister

The Minister of CGS oversees the administration of Commissioners Land.

2. Deputy Minister

The Deputy Minister of CGS (the Deputy Minister) is responsible for the administration of all provisions pursuant to this policy.

The Deputy Minister may:

- (a) Oversees the transfer of lands to community governments;
- (b) approve minimum pricing for lots;
- (c) determine the location of active real estate markets for the purposes of this policy; and
- (d) grant time extensions necessary to meet the terms of any contract.

PROVISIONS

1. Establishment of Lot Lease Pricing

Lot lease prices shall be determined through application of the following and applied in the order listed:

(a) Municipal Land Administration By-laws:

In all municipalities where the municipal corporation has adopted a land administration by-law, land lease pricing will be determined by the land administration by-law; or,

(b) Current Development Costs:

In communities where the GN has been developing land, lot leases will be priced to reflect the actual capital costs of development, based on the most recent subdivision built by the GN in that community. Costs will include allowances for site specific factors and for interest payments equivalent to the interest rates that would be charged by the GN if the community government had borrowed money to develop a subdivision; or,

(c) Current Assessed Value:

In those communities where the GN has not been developing land, lot leases will be priced using the assessed land value as determined by the current property assessment roll; or,

(d) Minimum Recovery:

In those communities where none of the conditions in Provision 1 (a), (b) or (c) apply, land leases shall be priced at no less than a minimum rate set by the Deputy Minister.

2. Lot Disposal

Lots shall be disposed of using equity lease or standard lease.

3. Terms and Conditions for New Contracts

The pricing of leases for new lots shall be based on Provision 1 of this policy and:

(a) For new contracts involving an equity lease:

- (i) the initial payment shall be a minimum of 10 percent of the lot lease price;
- (ii) payment of the remaining 90 percent shall be made in equal annual payments, over a period as determined by the respective Community Land Administration By-Law, after which the annual payment for the lease shall be \$1.00;
- (iii) notwithstanding Provision (3)(a)(i) of this policy, payment of the balance may be made at any time without penalty and no further interest shall be due; and
- (iv) the equity lease shall note that fee simple title may not be granted.

(b) For new contracts involving a standard lease, the annual lease payments shall be a percent of the lot lease price, as determined by the respective Community Land Administration By-Law.

4. Terms and Conditions for Renewing or Amending Existing Contracts

(a) The terms and conditions for renewing or amending existing contracts shall be the same as for new contracts except for the determination of the lot lease price. The lot lease price for renewing or amending existing contracts shall be determined through application of Provision 1 of this policy and by:

- (i) applying any site specific factors

5. Interest

Interest shall be calculated based on the rate established by the Financial Institution carrying any land debentures for the Municipal Corporation.

6. Pricing for Land Transferred to Community Government

Notwithstanding any other provisions of this policy, the Deputy Minister may:

- (a) recommend the transfer to a community government of certain parcels of land for \$1.00, as per the NLCA Article 14 Section 14.7.1; and
- (b) recover any costs related to the parcel of land and its administration in the transfer of ownership to a community government.

7. Pricing of Land Leased for Government User

- (a) Provisions 1, 2, 3 and 4 of this policy apply to Commissioner's lands leased to the Government of Canada, its departments, crown corporations, boards, agencies or their agents.
- (b) Provision 1 of this policy applies to Commissioner's lands leased to the Government of Nunavut, its boards, agencies, crown corporations or their agents subject to NLCA, Article 14.

8. Terms of Payment

- (a) Where the terms of payment for any contract are not met, the contract is subject to cancellation unless the Deputy Minister grants an extension of time, in writing.
- (b) Interest Charges on late payments, at a rate to be prescribed by the Department of Finance, shall be charged after a period of three months from the last day payment was due.

9. Quarries

Quarry sites may be administered on Commissioners Land by a Municipal Corporation upon entering into a Quarry Administration Agreement (QAA). Upon survey of such quarries fee simple title will be obtained by the Municipal Corporation.

10. Other Dispositions

Licenses of occupation and other dispositions of land which do not convey exclusive possession, such as easement agreements and right-of-way agreements, shall be valued at the higher of:

- the minimum rate of \$250 per annum or
- five percent per annum of the lot lease price.

11. Surrenders and Cancellations

Surrender and cancellation of leases shall be subject to the clauses contained in the lease as determined by the respective Community Land Administration By-Law.

12. Minimum Prices

The minimum annual lease rental for any parcel shall be \$600, or as determined by the respective Community Land Administration By-Law.

NUNAVUT LAND CLAIMS AGREEMENT

Nothing in this policy shall in any way be construed to limit the authority of the Nunavut Land Claims Agreement. The Agreement shall take precedence over this policy.

PREROGATIVE OF CABINET

Nothing in this policy shall in any way be construed to limit the prerogative of Cabinet.

SUNSET CLAUSE

This policy shall be in effect from the date of the signature until December 31, 2022.

Peter Taptuna, Premier